BUDGET RESOLUTION/NIH Increase, Across-the-Board Cut

SUBJECT: Senate Concurrent Budget Resolution for fiscal years 1999-2003 . . . S.Con. Res. 86. Domenici motion to table the Specter modified amendment No. 2254.

ACTION: MOTION TO TABLE AGREED TO, 57-41

SYNOPSIS: As reported, S.Con. Res. 86, the Senate Concurrent Budget Resolution for fiscal years 1999-2003, will balance the unified budget in 1998 and will run surpluses for each of the next 5 fiscal years. Both Federal spending and Federal revenues will increase 3.5 percent from fiscal year (FY) 1998 to FY 1999. All surpluses will be reserved for Social Security reform. A reserve fund will be established to allow the entire Federal share of revenues resulting from a potential tobacco settlement to be dedicated to bolstering Medicare's solvency.

The Specter modified amendment would adjust function allocations with the intention of increasing funding for the National Institutes of Health by \$2 billion and paying for that increase by cutting all defense and non-defense discretionary spending across-the-board by .4 percent.

Debate on a first-degree amendment to a budget resolution is limited to 2 hours. Debate was further limited by unanimous consent. After debate, Senator Domenici moved to table the Specter amendment. Generally, those favoring the motion to table opposed the amendment; those opposing the motion to table favored the amendment.

Those favoring the motion to table contended:

We share our colleagues' commitment to increasing funding for the NIH, and we note that this resolution already plans for substantial increases in funding. For FY 1999, it plans on a \$1.5 billion budget authority increase, and over 5 years it plans on a \$15.5 billion increase. Last year's appropriation for the NIH was \$13.6 billion, which was nearly a billion dollars more than the previous year's appropriation. Virtually every other discretionary spending program in the budget is being held at or near a hard

YEAS (57)			NAYS (41)			NOT VOTING (2)	
Republicans (45 or 83%)		Democrats (12 or 27%)	Republicans (9 or 17%)	Democrats (32 or 73%)		Republicans (1)	Democrats (1)
Abraham Allard Ashcroft Bennett Bennett Bond Brownback Burns Campbell Chafee Coats Cochran Coverdell Craig Domenici Enzi Faircloth Gorton Gramm Gramm Gramm Grams Gregg Hagel Hatch Hutchinson	Hutchison Inhofe Kempthorne Kyl Lott Lugar Mack McCain McConnell Murkowski Nickles Roberts Roth Sessions Shelby Smith, Bob Smith, Gordon Stevens Thomas Thompson Thurmond Warner	Bingaman Breaux Byrd Cleland Conrad Dodd Feinstein Graham Kerrey Landrieu Moynihan Torricelli	Collins D'Amato DeWine Frist Grassley Jeffords Santorum Snowe Specter	Akaka Baucus Biden Boxer Bryan Bumpers Daschle Dorgan Durbin Feingold Ford Glenn Harkin Hollings Johnson Kennedy	Kerry Kohl Lautenberg Leahy Levin Lieberman Mikulski Moseley-Braun Murray Reed Reid Robb Rockefeller Sarbanes Wellstone Wyden	EXPLANAT 1—Official I 2—Necessar 3—Illness 4—Other SYMBOLS: AY—Annou AN—Annou PY—Paired PN—Paired	ily Absent nced Yea nced Nay Yea

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freeze, but we are well on our way to doubling NIH funding. With that fact in mind, we must oppose this amendment. Making an across-the-board cut to add another \$2 billion would result in cuts in a lot of programs that are already being held constant. For instance, veterans programs would get cut \$76 million, environmental spending would get cut \$89 million, and transportation spending would get cut \$160 million. We commend our colleagues' for being responsible and suggesting offsets instead of taking the money out of the surpluses or hypothetical tobacco taxes, but we still cannot support this amendment. We have added substantial sums already to the NIH budget; we simply cannot afford to add any more.

Those opposing the motion to table contended:

We sincerely appreciate the effort in this budget resolution to provide additional funding for the NIH, but we suggest that some of the numbers are not realistic. The function out of which the NIH is funded has many other areas that are of high funding priority, including education. This resolution assumes a large increase in funding for education as well. We just do not believe that there is enough room in this function category to provide the types of funding increases that are assumed. When we look at the amounts allocated, we do not believe that the NIH will get more than an additional \$350 million in outlays next year. That amount just is not sufficient to double NIH funding over the next 5 years. Therefore, we have offered the Specter amendment to add an extra \$2 billion in funding for the NIH. We did not propose taking any money from tobacco taxes, because we believe the enactment of a tobacco settlement is too speculative to rely upon, and we did not suggest using any of the surpluses because those should be reserved for Social Security. Instead, we have suggested an across-the-board cut in discretionary spending. Obviously, such a cut will entail some difficulties, but the Senate is on record as supporting doubling the NIH's funding and the Specter amendment would make that goal achievable. Certainly the NIH should have its funding doubled. Medical advances, especially in genetics, are being made with astonishing speed. We are on the brink of conquering cancer, Alzheimer's, Parkinson's, heart disease, and a long list of other deadly maladies. Cures could be found even more quickly if more research were funded. At present, the NIH can only fund 28 percent of research that it believes has merit. We urge our colleagues to support the Specter amendment, and to thereby live up to their commitment to double NIH funding,